## TREASURY MANAGEMENT PRACTICES

The Treasury Management Practices (TMP's), set out below, prescribe the manner in which the Council will seek to achieve its Treasury Management policies and objectives.

### TMP 1 RISK MANAGEMENT

#### **General Statement**

This organisation regards a key objective of its treasury management and other investment activities to be the security of the principal sums it invests. Accordingly, it will ensure that robust due diligence procedures cover all external investment including investment properties.

The responsible officer will design, implement and monitor all arrangements for the identification, management and control of treasury management risk, will report at least annually on the adequacy/suitability thereof, and will report, as a matter of urgency, the circumstances of any actual or likely difficulty in achieving the organisation's objectives in this respect, all in accordance with the procedures set out in TMP 6 Reporting Requirements and Management Information Arrangements. In respect of each of the following risks, the arrangements which seek to ensure compliance with these objectives are set out in the schedule to this document.

The Council have adopted a Risk Management Policy, whereby a systematic framework and process for managing risk is maintained. The Council's Risk Register is reviewed annually and will encompass any risks associated with Treasury Management activities.

#### 1.1 Credit and Counter-party Risk Management

Credit and counter-party risk is the risk of failure by a counterparty to meet its contractual obligations to the organisation under an investment, borrowing, capital project or partnership financing, particularly as a result of the counterparty's diminished creditworthiness, and the resulting detrimental effect on the organisation's capital or revenue resources.

This organisation regards a key objective of its treasury management activities to be the security of the principal sums it invests. Accordingly, it will ensure that its counterparty lists and limits reflect a prudent attitude towards organisations with which funds may be deposited, and will limit its investment activities to the instruments, methods and techniques referred to in TMP 4 Approved Instruments Methods and Techniques. It also recognises the need to maintain a formal counterparty policy in respect of those organisations from which it may borrow, or with whom it may enter into other financing arrangements. The policy on use of credit risk analysis is set out in the Treasury Management Strategy and Annual Investment Strategy.

#### 1.1.1. Policy on environmental, social and governance (ESG) considerations

The Council approved a policy on Environmental, Social and Governance investment considerations in December 2024.

#### 1.2 Liquidity Risk Management

This is the risk that cash will not be available when it is needed, that ineffective management of liquidity creates additional unbudgeted costs, and that the organisation's objectives will be thereby compromised.

The Council will ensure it has adequate, though not excessive, cash resources, borrowing arrangements or standby facilities to enable it at all times to have the level of funds available to it which are necessary for the achievement of its objectives.

This organisation will only **borrow in advance of need** where there is a clear business case for doing so and will only do so for the following reasons: -

- to fund the current capital programme
- to finance future debt maturities, or
- to ensure an adequate level of short-term investments to provide liquidity for the organisation.

#### 1.2.1. Amounts of approved minimum cash balances and short-term investments

The Treasury Management team shall seek to minimise the balance held in the Council's main bank accounts at the close of each working day. Borrowing or lending shall be arranged in order to achieve this aim.

#### 1.2.2. Details of:

- a. Standby facilities:-
  - There is the facility to transfer any unexpected surplus funds to a treasury call account which is available from the Council's main bank. The balance on this account is instantly accessible if the general bank account becomes overdrawn.
- b. Bank overdraft arrangements:-
  - The Council has no agreed overdraft facility within its current banking services contract. Any unauthorised overdraft would be charged at 22.5% over base rate.
- c. Short-term borrowing facilities:-
  - The Council accesses temporary loans through approved brokers on the London money market.
- d. Insurance/guarantee facilities:-
  - There are no specific insurance or guarantee facilities as the above arrangements are regarded as being adequate to cover all unforeseen occurrences.
- e. Special payments:-
  - Advance notice is required to be given to the officer responsible for treasury management for all special payments above £100,000.

#### 1.3 Interest Rate Risk Management

The risk that fluctuations in the levels of interest rates create an unexpected or unbudgeted burden on the organisation's finances, against which the organisation has failed to protect itself adequately.

The Council will manage its exposure to fluctuations in interest rates with a view to containing its interest costs or securing its interest revenues, in accordance with TMP 6 Reporting Requirements and Management Information Arrangements.

It will achieve this by the prudent use of its approved financing and investment instruments, methods and techniques, primarily to create stability and certainty of costs and revenues, but at the same time retaining a sufficient degree of flexibility to take advantage of unexpected, potentially advantageous changes in the level or structure of interest rates. This should be

the subject to the consideration and, if required, approval of any policy or budgetary implications.

#### 1.4 Exchange Rate Risk Management

The risk that fluctuations in foreign exchange rates create an unexpected or unbudgeted burden on the organisation's finances, against which the organisation has failed to protect itself adequately.

The Council will manage its exposure to fluctuations in exchange rates so as to minimise any detrimental impact on its budgeted income/expenditure levels.

#### 1.5 Inflation Risk Management

The organisation will keep under review the sensitivity of its treasury assets and liabilities to inflation and will seek to manage the risk accordingly in the context of the whole organisation's inflation exposures.

#### 1.6 Refinancing Risk Management

The risk that maturing borrowings, capital, project or partnership financings cannot be refinanced on terms that reflect the provisions made by the organisation for those refinancing, both capital and revenue, and/or that the terms are inconsistent with prevailing market conditions at the time.

The Council will ensure that its borrowing, private financing and partnership arrangements are negotiated, structured and documented, and the maturity profile of the money so raised are managed, with a view to obtaining offer terms for renewal or refinancing, if required, which are competitive and as favourable as can reasonably be achieved in the light of market conditions prevailing at the time.

The Council will actively manage its relationships with its counterparties in these transactions in such a manner as to secure this objective and will avoid over-reliance on any one source of funding if this might jeopardise achievement of the above.

#### 1.6.1. Debt/Other Capital Financing, Maturity Profiling, Policies and Practices

The Council will establish through its Prudential and Treasury Indicators the amount of debt maturing in any year/period.

Any debt rescheduling will be considered when the difference between the refinancing rate and the redemption rate is most advantageous, and the situation will be regularly monitored. The reasons for any rescheduling to take place will include:

- a) the generation of cash savings at minimum risk;
- b) to reduce the average interest rate;
- c) to amend the maturity profile and / or the balance of volatility of the debt portfolio.

Any rescheduling will be reported to the Council in the half year update or year-end report.

#### 1.6.2. Projected Capital Investment Requirements

A three-year plan for capital expenditure will be prepared for the Council. This capital plan will be used to prepare a three-year revenue budget for all forms of financing charges.

In addition, the annual Capital Strategy report will give a longer-term view.

The definition of capital expenditure and long-term liabilities used in the Code will follow recommended accounting practice as per the Code of Practice on Local Authority Accounting.

#### 1.6.3. Policy on Affordability and Revenue Consequences of Capital Financing

In considering the affordability of its capital plans, the Council will consider all the resources currently available/estimated for the future together with the totality of its capital plans, revenue income and revenue expenditure forecasts for the next three years and the impact these will have on council tax and housing rent levels.

It will also consider affordability in the longer term beyond this three-year period and assess the risks and rewards of significant investments to ensure the long-term financial sustainability of the authority.

#### 1.7 Legal and Regulatory Risk Management

The risk that the organisation itself, or an organisation with which it is dealing in its treasury management activities, fails to act in accordance with its legal powers or regulatory requirements, and that the organisation suffers losses accordingly.

The Council will ensure that all of its treasury management activities comply with its statutory powers and regulatory requirements. It will demonstrate such compliance, if required to do so, to all parties with whom it deals in such activities. In framing its credit and counterparty policy under TMP 1, it will ensure that there is evidence of counterparties' powers, authority and compliance in respect of the transactions they may effect with the organisation, particularly with regard to duty of care and fees charged.

The Council recognises that future legislative or regulatory changes may impact on its treasury management activities and will seek to minimise the risk of these impacting adversely on the organisation.

#### 1.7.1 Monitoring Officer

The Monitoring Officer is the Head of Service - Legal and Democratic Services; the duty of this officer is to ensure that the treasury management activities of the Council are lawful.

#### 1.7.2 Chief Finance Officer

The s.151 Officer is the Strategic Director Corporate Resources; the duty of this officer is to ensure that the financial affairs of the Council are conducted in a prudent manner and to make a report to the Council if there are concerns as to the financial prudence of its actions or its expected financial position.

#### 1.8 Operational risk, including fraud, error and corruption

The risk that an organisation fails to identify the circumstances in which it may be exposed to the risk of loss through fraud, error, corruption or other eventualities in its treasury management dealings, and fails to employ suitable systems and procedures and maintain effective contingency management arrangements to these ends. It includes the area of risk commonly referred to as operational risk.

The Council will ensure that it has identified the circumstances that may expose it to the risk of loss through fraud, error, corruption or other eventualities in its treasury management dealings. Accordingly, it will employ suitable systems and procedures, and will maintain effective contingency management arrangements, to these ends.

The Council will therefore: -

- a) Seek to ensure an adequate division of responsibilities and maintenance at all times of an adequate level of internal check which minimises such risks.
- b) Fully document all its treasury management activities so that there can be no confusion as to what proper procedures are.
- c) Staff will not be allowed to take up treasury management activities until they have had proper training in procedures and are then subject to an adequate and appropriate level of supervision.
- d) Records will be maintained of all treasury management transactions so that there is a full audit trail and evidence of the appropriate checks being carried out.

#### 1.8.1. Details of Systems and Procedures to be followed

The Scheme of Delegation to Officers sets out the delegation of duties to officers.

All loans and investments are negotiated by the responsible officer or authorised persons.

Loan procedures are defined in the Council's Financial Regulations.

#### **Procedures**

- The Council uses Commercial Banking Online (CBO) provided by Lloyds Bank for its electronic banking. Transactions are input by Finance Technicians and authorised by accountants. CBO access rights are arranged by Administrators who are not involved in input or authorisation of transactions.
- CHAPS payments are input by one of the Finance Technicians and authorised by an accountant. CHAPS authorisation will not be requested from the same individual that originally requested the payment.

#### Investment and borrowing transactions

- A record of all loans and investments is maintained each year.
- A written acknowledgement of each deal is sent promptly to the lending or borrowing institution where transactions are done directly with the organisation.
- Written confirmation is received and checked against the dealer's records for the transaction.
- All transactions placed through brokers are confirmed by a broker note showing details of the loan arranged. Written confirmation is received and checked against the dealer's records for the transaction. Any discrepancies are immediately reported to officer responsible for treasury management for resolution.

#### Regularity and security

- Lending is only made to institutions on the Approved List of Counterparties.
- A cash flow spreadsheet is updated to include all details of payments and repayments.
- All loans raised and repayments made go directly to and from the bank account of approved counterparties.
- · Counterparty limits are set for every institution that the Council invests with.
- Brokers have a list of named officials authorised to agree deals.
- There is a separation of duties in the section between dealers and the checking and authorisation of all deals.
- The Council's bank holds a list of Council officials who are authorised signatories for treasury management transactions.

- Payments can only be authorised by an authorised signatory, the list of signatories having previously been agreed with the current provider of our banking services.
- There is adequate insurance cover for employees involved in loans management and accounting.

#### Checks

- The bank reconciliation is carried out daily from the bank statement to the financial ledger by a Finance Technician.
- The finance system balances are proved to the balance sheet ledger codes at the end of each month and at the financial year end by a Finance Officer.
- A debt charge/investment income listing is produced every quarter and at year end when a review is undertaken against the budget for interest earnings and debt costs.
- We have complied with the requirements of the Code of Practice on Local Authority Accounting and will account for the fund as Fair Value through Profit or Loss. As a result, all gains and losses and interest (accrued and received) will be taken to the Comprehensive Income and Expenditure Statement.

#### 1.9 Price Risk Management

The risk that, through adverse market fluctuations in the value of the principal sums an organisation borrows and invests, its stated treasury management policies and objectives are compromised, against which effects it has failed to protect itself adequately.

This organisation will seek to ensure that its stated treasury management policies and objectives will not be compromised by adverse market fluctuations in the value of the principal sums it invests, and will accordingly seek to protect itself from the effects of such fluctuations.

## TMP 2 PERFORMANCE MEASUREMENT

#### 2.1 Evaluation and Review of Treasury Management Decisions

The Council has a number of approaches to evaluating treasury management decisions.

#### 2.1.1 Reviews with our treasury management consultants

The treasury management team holds reviews with our consultants on an ad hoc basis to review the performance of the investment and debt portfolios.

#### 2.1.2 Review reports on treasury management

An Annual Treasury Report is submitted to the Council each year after the close of the financial year. This report contains the following: -

- a. Total external debt (gross external borrowing plus other long-term liabilities such as finance leases) and average interest rates at the beginning and close of the financial year compared to the Capital Financing Requirement (CFR)
- b. Borrowing strategy for the year compared to actual strategy
- c. Details of any decisions to either to defer borrowing or to borrow in advance
- d. Comment on the level of internal borrowing throughout the year
- e. Assumptions about interest rates
- f. Investment strategy for the year compared to actual strategy
- g. Explanations for any variances between original borrowing and investment strategies and actual
- h. Details of any debt rescheduling done in the year
- i. Actual borrowing and investment rates available through the year
- j. Identify any investments where specific risks have materialised during the year and report on any financial consequences of that risk; together will details of any remedial action taken. Any short-term borrowing costs incurred to remediate any liquidity problems
- k. Details of any review of long-term investments held by the authority undertaken in the year in accordance with the Annual Investment Strategy
- I. Compliance with Prudential and Treasury Indicators.

In addition a half yearly report is submitted to Council each year to provide updates on the above, and quarterly reports are included in Scrutiny bulletins.

## TMP 3 DECISION-MAKING AND ANALYSIS

#### 3.1 Funding, Borrowing, Lending, and New Instruments/Techniques:

#### 3.1.1 Records to be kept

The Treasury Management team retain the following records: -

- Daily cash balance forecasts
- Money market rates obtained from brokers
- Dealing slips for all money market transactions
- Brokers' confirmations for investment and temporary borrowing transactions
- PWLB loan confirmations
- PWLB debt portfolio schedules.
- · Certificates for market loans, local bonds and other loans
- Contract notes received from fund manager(s)
- Fund manager(s) valuation statements.

#### 3.1.2 Procedures to be followed

- Cash flow analysis
- Debt and investment maturity analysis
- Ledger reconciliation
- Review of opportunities for debt restructuring
- Review of borrowing requirement to finance capital expenditure (and other forms of financing where those offer value for money)
- Performance information (e.g., monitoring of actuals against budget for debt charges, interest earned, debt management etc).

#### 3.1.3 Issues to be addressed.

#### 3.1.3.1. In respect of treasury management decisions the Council will:

- a) Above all be clear about the nature and extent of the risks to which the Council may become exposed
- b) Be certain about the legality of the decision reached and the nature of the transaction, and that all authorities to proceed have been obtained
- c) Be content that the documentation is adequate both to deliver the Council's objectives and protect the Council's interests
- d) Ensure that third parties are judged satisfactory in the context of the Council's creditworthiness policies, and that limits have not been exceeded
- e) Be content that the terms of any transactions have been fully checked against the market and have been found to be competitive.

#### 3.1.3.2 In respect of borrowing and other funding decisions, the Council will:

- a) consider the ongoing revenue liabilities created, and the implications for the organisation's future plans and budgets to ensure that its capital plans and investment plans are affordable, proportionate to the Council's overall financial capacity, and are within prudent and sustainable levels. This evaluation will be carried out in detail for three budget years ahead.
- b) Less detailed evaluation will also be carried out over a longer period of at least 10 years to ensure that plans continue to be affordable, proportionate, prudent and sustainable in the longer term.
- c) not borrow to invest primarily for financial return.
- d) not borrow earlier than required to meet cash flow needs unless there is a clear business case for doing so.
- e) not borrow unless it is to finance the current capital programme or to fund future debt maturities, or to ensure an adequate level of short-term investments to provide liquidity for the Council.
- f) increase its CFR and borrowing solely for purposes directly and primarily related to the functions of the authority and where any financial returns are either related to the financial viability of the project in question or otherwise incidental to the primary purpose.
- g) undertake an annual review of any investments in commercial (debt for yield) schemes with a view to identify whether such assets should be sold to provide resources to finance capital expenditure plans or refinance maturing debt.
- h) evaluate the economic and market factors that might influence the manner and timing of any decision to fund.
- i) consider the merits and demerits of alternative forms of funding, including funding from revenue, leasing and private partnerships.
- j) consider the alternative interest rate bases available, the most appropriate periods to fund and repayment profiles to use and, if relevant, the opportunities for foreign currency funding.
- ensure that treasury management decisions are made in accordance with good professional practice.

### 3.1.3.3 In respect of investment decisions, the Council will:

- a) Consider the optimum period, in the light of cash flow availability and prevailing market conditions;
- b) Consider the alternative investment products and techniques available, especially the implications of using any which may expose the Council to changes in the value of its capital;
- c) ensure that any long-term treasury investment is supported by a business case.

## TMP 4 APPROVED INSTRUMENTS, METHODS AND TECHNIQUES

#### 4.1 Approved Activities of the Treasury Management Operation

- borrowing;
- lending;
- debt repayment and rescheduling;
- consideration, approval and use of new financial instruments and treasury management techniques;
- managing the underlying risk associated with the Council's capital financing and surplus funds activities;
- managing cash flow;
- banking activities;
- the use of external fund managers (other than Pension Fund)
- · leasing.

#### **4.2 Approved Instruments for Investments**

These are set out in the Annual Investment Strategy within the Treasury Management Strategy.

#### 4.3 Approved Techniques

- Forward dealing
- LOBOs lenders option, borrower's option borrowing instrument
- The use of structured products such as callable deposits

#### 4.4 Approved Methods and Sources of Raising Capital Finance

Finance will only be raised in accordance with the Local Government Act 2003, and within this limit the Council has a number of approved methods and sources of raising capital finance. These are:

On Balance Sheet	Fixed	Variable
PWLB	•	•
Municipal bond agency	•	•
UK Infrastructure Bank	•	•
Market (long-term)	•	•
Market (temporary)	•	•
Market (LOBOs)	•	•
Stock issues	•	•
Local temporary	•	•
Local Bonds	•	
Local authority bills	•	•
Overdraft		•
Negotiable Bonds	•	•
Internal (capital receipts & revenue balances)	•	•
Commercial Paper	•	
Medium Term Notes	•	
Leasing (not operating leases)	•	•
Deferred Purchase	•	•

#### Other Methods of Financing

- Government and EC Capital Grants
- Lottery monies
- PFI/PPP
- Operating leases

Borrowing will only be done in Sterling. All forms of funding will be considered dependent on the prevailing economic climate, regulations and local considerations. The responsible officer has delegated powers in accordance with Financial Regulations, Standing Orders, the Scheme of Delegation to Officers Policy and the Treasury Management Strategy to take the most appropriate form of borrowing from the approved sources.

#### 4.5 Investment Limits

The Annual Investment Strategy sets out the limits and the guidelines for use of each type of investment instrument.

#### 4.6 Borrowing Limits

See the Treasury Management Strategy Statement and Prudential and Treasury Indicators.

# TMP 5 ORGANISATION, CLARITY AND SEGREGATION OF RESPONSIBILITIES, AND DEALING ARRANGEMENTS

#### 5.1 Allocation of responsibilities

#### (i) Full Council

- receiving and reviewing reports on treasury management policies, practices and activities
- approval of annual Treasury Management Strategy, including the Annual Investment Strategy
- approval of the prudential indicators including the annual statement of minimum revenue provision
- approval of Capital Strategy
- approval of amendments to the organisation's adopted clauses, treasury management policy statement and treasury management practices
- budget consideration and approval
- approval of the division of responsibilities
- receiving and reviewing regular monitoring reports and acting on recommendations

#### 5.2 Principles and Practices Concerning Segregation of Duties

The following duties must be undertaken by separate officers:

Dealing Negotiation and approval of deal

Reconciliation of cash control account

Bank reconciliation

Accounting Entry Processing of accounting entry

Authorisation / Payment of Deal Input onto system

Approval and payment

#### **5.3 Treasury Management Organisation Chart**

Head of Service, Finance

1

Accountancy Services Manager

1

Capital Lead

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**Finance Officers** 

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Finance Technicians

#### 5.4 Statement of the treasury management duties and responsibilities

#### 5.4.1. The responsible officer

The responsible officer is the person charged with professional responsibility for the treasury management function and in this Council is the Strategic Director Corporate Resources, the S151 officer. This person will carry out the following duties: -

- a) recommending clauses, treasury management policy/practices for approval, reviewing the same regularly, and monitoring compliance
- b) submitting regular treasury management policy reports
- c) submitting budgets and budget variations
- d) receiving and reviewing management information reports
- e) reviewing the performance of the treasury management function
- f) ensuring the adequacy of treasury management resources and skills, and the effective division of responsibilities within the treasury management function
- g) ensuring the adequacy of internal audit, and liaising with external audit
- h) recommending the appointment of external service providers.
- i) The responsible officer has delegated powers through this policy to take the most appropriate form of borrowing from the approved sources, and to make the most appropriate form of investments in approved instruments.
- j) The responsible officer may delegate his power to borrow and invest to members of his staff. The Capital Lead and Finance Technicians must conduct all dealing transactions, or staff authorised by the responsible officer to act as temporary cover for leave/sickness. All transactions must be authorised by at least two authorised signatories.
- k) The responsible officer will ensure that treasury management policy is adhered to, and if not will bring the matter to the attention of elected members as soon as possible.
- I) Prior to entering into any capital financing, lending or investment transaction, it is the responsibility of the responsible officer to be satisfied, by reference to the Council's legal department and external advisors as appropriate, that the proposed transaction does not breach any statute, external regulation or the Council's Financial Regulations
- m) It is also the responsibility of the responsible officer to ensure that the Council complies with the requirements of The UK Money Markets Code (formerly known as the Non-Investment Products Code) for principals and broking firms in the wholesale markets.

#### **5.4.2. The Treasury Management Team**

The responsibilities of the team will include: -

- a) execution of transactions
- b) adherence to agreed policies and practices on a day-to-day basis
- c) maintaining relationships with counterparties and external service providers
- d) monitoring performance on a day-to-day basis
- e) submitting management information reports to the responsible officer
- f) identifying and recommending opportunities for improved practices

#### 5.4.3. The Head of the Paid Service – the Chief Executive

The responsibilities of this post will be: -

- a) Ensuring that the system is specified and implemented
- b) Ensuring that the responsible officer reports regularly to full Council on treasury policy, activity and performance.

#### 5.4.4. The Monitoring Officer – Head of Service - Legal and Democratic Services

The responsibilities of this post will be: -

- a) Ensuring compliance by the responsible officer with the treasury management policy statement and treasury management practices and that they comply with the law.
- b) Being satisfied that any proposal to vary treasury policy or practice complies with law or any code of practice.
- c) Giving advice to the responsible officer when advice is sought.

#### 5.4.5. Internal Audit

The responsibilities of Internal Audit will be: -

- a) Reviewing compliance with approved policy and treasury management practices.
- b) Reviewing division of duties and operational practice.
- c) Assessing value for money from treasury activities.
- d) Undertaking probity audit of treasury function.

#### 5.5 Absence Cover Arrangements

Cover for the Capital Lead is provided by one of the other Accounting Leads. The Treasury Management team is made up of four Finance Technicians who arrange the rota between them and can cover for leave and sickness for each other.

#### 5.6 Dealing Limits

There are no dealing limits for individual posts

#### 5.7 List of Approved Brokers

A list of approved brokers is maintained within the Treasury Team and a record of all transactions recorded against them. See TMP 11.1.2. It is this Council's policy to rotate business between brokers.

#### 5.8 Direct Dealing Practices

The Council will consider dealing directly with counterparties if it is appropriate and the Council believes that better terms will be available. At present deals with other Local Authorities and banks are arranged through brokers. There are certain types of accounts and facilities, however, where direct dealing is required, as follows:-

- · Business Reserve Accounts:
- Call Accounts:
- Money Market Funds.

### 5.9 Arrangements Concerning the Management of Third-Party Funds.

The Council holds a number of trust funds. The cash in respect of these funds is held in the Council's bank account but transactions are separately coded. Interest is given on credit balances at the average rate for internal balances for the year.

## TMP 6 REPORTING REQUIREMENTS AND MANAGEMENT INFORMATION ARRANGEMENTS

#### 6.1 Annual programme of reporting

- a) Annual reporting requirements before the start of the year: -
  - review of the organisation's approved clauses, treasury management policy statement and practices
  - Treasury Management Strategy report on proposed treasury management activities for the year comprising of the Treasury Management Strategy Statement and Annual Investment Strategy
  - Minimum Revenue Provision Policy Statement included in the Prudential Indicators report
  - Capital Strategy to cover the following: -
    - give a long-term view of the capital programme and treasury management implications thereof beyond the three-year time horizon for detailed planning.
    - ii. an overview of treasury and non-treasury investments to highlight the risks and returns involved in each and the balance, (proportionality), between both types of investments.
    - iii. The authorities risk appetite and specific policies and arrangements for non-treasury investments
    - iv. Schedule of any non-treasury investments
- b) Mid-year review
- c) Quarterly monitoring
- d) Annual review report after the end of the year

#### 6.2 Annual Treasury Management Strategy Statement

- The Treasury Management Strategy Statement sets out the specific expected treasury activities for the forthcoming financial year. This strategy will be submitted to the Executive and then to the full Council for approval before the commencement of each financial year.
- 2. The formulation of the annual Treasury Management Strategy Statement involves determining the appropriate borrowing and investment decisions in the light of the anticipated movement in both fixed and shorter-term variable interest rates. For instance, this Council may decide to postpone borrowing if fixed interest rates are expected to fall or borrow early if fixed interest rates are expected to rise.
- 3. The Treasury Management Strategy Statement is concerned with the following elements:
  - a) Prudential and Treasury Indicators
  - b) current Treasury portfolio position
  - c) borrowing requirement
  - d) prospects for interest rates
  - e) borrowing strategy
  - f) policy on borrowing in advance of need
  - g) debt rescheduling
  - h) investment strategy
  - i) creditworthiness policy
  - i) policy on the use of external service providers

#### k) the Minimum Revenue Provision strategy

4. The Treasury Management Strategy Statement will establish the expected move in interest rates against alternatives (using all available information such as published interest rate forecasts where applicable) and highlight sensitivities to different scenarios.

#### 6.3 The Annual Investment Strategy Statement

The Treasury Management Strategy Statement includes the Annual Investment Strategy which will set out the following: -

- a) The Council's risk appetite in respect of security, liquidity and optimum performance
- b) The definition of high credit quality to determine what are specified investments as distinct from non-specified investments
- c) Which specified and non-specified instruments the Council will use
- d) The Council's policy on the use of credit ratings and other credit risk analysis techniques to determine creditworthy counterparties for its approved lending list
- e) Which credit rating agencies the Council will use
- f) How the Council will deal with changes in ratings, rating watches and rating outlooks
- g) Limits of value and time for individual counterparties and groups
- h) Country limits
- i) Maximum value and maximum periods for which funds may be prudently invested
- j) Levels of cash balances and investments over the same time period (as a minimum) as the authority's capital investment plans and how the use of internal borrowing and borrowing in advance will influence those levels
- k) Interest rate outlook
- I) Budget for investment earnings
- m) A review of the holding of longer-term investments

#### 6.4 The Annual Minimum Revenue Provision Statement

This statement included in the Prudential Indicator report will set out how the Council will make revenue provision for repayment of its borrowing using the four options for so doing and will be submitted at the same time as the Annual Treasury Management Strategy Statement.

#### 6.5 Policy on Prudential and Treasury Indicators

- 1. The Council approves before the beginning of each financial year a number of treasury limits which are set through Prudential and Treasury Indicators.
- 2. The responsible officer is responsible for incorporating these limits into the Prudential Indicator report, and for ensuring compliance with the limits. Should it prove necessary to amend these limits, the responsible officer shall submit the changes for approval to the full Council.

#### 6.6 Quarterly and mid-year reviews

The Council will review its treasury management activities and strategy on a quarterly and six monthly basis. The mid-year review will go to Full Council. This review will consider the following: -

- a) activities undertaken
- b) variations (if any) from agreed policies/practices
- c) interim performance report
- d) regular monitoring
- e) variances in investment income and borrowing costs compared with budget
- f) monitoring of treasury management and prudential indicators

The quarterly reviews will monitor the treasury management and prudential indicators as part of the authority's general revenue and capital monitoring. These are included in the Scrutiny bulletins.

#### 6.7 Annual Review Report on Treasury Management Activity

An annual report will be presented to the Executive and then to the full Council at the earliest practicable meeting after the end of the financial year, but in any case, by the end of September. This report will include the following: -

- a) transactions executed and their revenue effects
- b) report on risk implications of decisions taken and transactions executed
- c) compliance report on agreed policies and practices, and on statutory/regulatory requirements
- d) performance report
- e) report on compliance with CIPFA Code recommendations, approved policies and practices, the member approved treasury management strategy and on statutory / regulatory requirements
- f) monitoring of treasury management indicators

#### 6.8 Publication of Treasury Management Reports

All of the reports above will be made available to the public on the Council website.

## TMP 7 BUDGETING, ACCOUNTING AND AUDIT ARRANGEMENTS

#### 7.1 Statutory/Regulatory Requirements

The accounts are drawn up in accordance with the Code of Practice on Local Authority Accounting in Great Britain that is recognised by statute as representing proper accounting practices. The Council has also adopted in full the principles set out in CIPFA's 'Treasury Management in the Public Services - Code of Practice' (the 'CIPFA Code'), together with those of its specific recommendations that are relevant to this Council's treasury management activities.

#### 7.2 Sample Budgets / Accounts / Prudential and Treasury Indicators

The Head of Service, Finance will prepare a three-year medium term financial plan with Prudential and Treasury Indicators for treasury management which will incorporate the budget for the forthcoming year and provisional estimates for the following two years. This will bring together all the costs involved in running the function, together with associated income. The Head of Service, Finance will exercise effective controls over this budget and monitoring of performance against Prudential and Treasury Indicators and will report upon and recommend any changes required in accordance with TMP 6.

All treasury management transactions are recorded in the Council's finance system. Money market interest received is reconciled monthly, and PWLB repayments are reconciled quarterly.

#### 7.3 List of Information Requirements of External Auditors

- Reconciliation of loans outstanding in the financial ledger to treasury management records
- Maturity analysis of loans outstanding
- · Supporting evidence for any new long-term loans taken out in the year
- Reconciliation of loan interest, discounts received, and premiums paid to financial ledger by loan type
- Calculation of loans fund interest and debt management expenses
- Details of interest rates applied to internal investments
- Calculation of interest on working balances
- Interest accrual calculation
- Analysis of any deferred charges
- Calculation of loans fund creditors and debtors
- Annual Treasury Report
- Treasury Management Strategy Statement
- Prudential and Treasury Indicators
- Review of observance of limits set by Prudential and Treasury Indicators
- Calculation of the Minimum Revenue Provision

#### 7.4 Budget Monitoring Report

Budget monitoring reports are produced for Executive and Full Council. The report is intended to highlight any variances between budgets and spend in order that the Council can assess its financial position. Details of treasury management activities are included within this report.

## TMP 8 CASH AND CASH FLOW MANAGEMENT

#### 8.1 Arrangements for Preparing/Submitting Cash Flow Statements

Cash flow projections are prepared annually and updated daily. The annual cash flow projections are prepared from the previous years' cash flow records, adjusted for known changes in levels of income and expenditure and also changes in payments and receipts dates. These details are supplemented on an ongoing basis by information received of new or revised amounts to be paid or received as and when they are known.

A debt liability benchmark will be created and monitored on a quarterly basis to inform a long-term view of liquidity requirements.

#### 8.2 Bank Statements Procedures

The Council receives daily bank statements from its bank. All amounts on the statement are checked to source data from Payroll, Creditors etc. A formal bank reconciliation is undertaken on a daily basis by a Finance Technician.

## TMP 9 MONEY LAUNDERING

#### 9.1 Proceeds of Crime Act 2002

Money laundering has the objective of concealing the origin of money generated through criminal activity. Legislation has given a higher profile to the need to report suspicions of money laundering. The Proceeds of Crime Act (POCA) 2002 established the main offences relating to money laundering. In summary, these are:

- concealing, disguising, converting, transferring or removing criminal property from England and Wales, from Scotland or from Northern Ireland
- being concerned in an arrangement which a person knows, or suspects facilitates the acquisition, retention, use or control of criminal property
- acquiring, using or possessing criminal property.

These apply to all persons in the UK in a personal and professional capacity. Any person involved in any known or suspected money-laundering activity in the UK risks a criminal conviction. Other offences under the POCA include:

- failure to disclose money-laundering offences
- tipping off a suspect, either directly or indirectly
- doing something that might prejudice an investigation for example, falsifying a document.

#### 9.2 The Terrorism Act 2000

This act made it an offence of money laundering to become concerned in an arrangement relating to the retention or control of property likely to be used for the purposes of terrorism or resulting from acts of terrorism. All individuals and businesses in the UK have an obligation to report knowledge, reasonable grounds for belief or suspicion about the proceeds from, or finance likely to be used for, terrorism or its laundering, where it relates to information that comes to them in the course of their business or employment.

#### 9.3 The Money Laundering Regulations 2012, 2015 and 2017

Organisations pursuing relevant business (especially those in the financial services industry regulated by the FCA) are required to do the following: -

- identify and assess the risks of money laundering and terrorist financing
- have policies, controls and procedures to mitigate and manage effectively the risks of money laundering and terrorist financing identified through the risk assessments
- appoint a nominated officer
- implement internal reporting procedures
- train relevant staff in the subject
- obtain, verify and maintain evidence and records of the identity of new clients and transactions undertaken
- · report their suspicions.

#### 9.4 Local authorities

Public service organisations and their staff are subject to the full provisions of the Terrorism Act 2000 and subsequent Terrorism Acts and may commit most of the principal offences under the POCA but are not legally obliged to apply the provisions of the Money Laundering Regulations 2012, 2015 and 2017. However, as responsible public bodies, they should employ policies and procedures which reflect the essence of the UK's anti-terrorist financing, and anti-money laundering, regimes. Accordingly, this Council will do the following: -

- a) evaluate the prospect of laundered monies being handled by them
- b) determine the appropriate safeguards to be put in place
- c) require every person engaged in treasury management to make themselves aware of their personal and legal responsibilities for money laundering awareness
- d) make all its staff aware of their responsibilities under POCA
- e) appoint a member of staff to whom they can report any suspicions. The Money Laundering Reporting Officer is the Head of Service, Finance, or their nominated deputy.
- f) in order to ensure compliance is appropriately managed, this Council will require senior management to give appropriate oversight, analysis and assessment of the risks of clients and work/product types, systems for monitoring compliance with procedures and methods of communicating procedures and other information to personnel.
- g) The officer responsible for the creation and monitoring the implementation of a corporate anti money laundering policy and procedures is the Money Laundering Reporting Officer and it shall be a requirement that all services and departments implement this corporate policy and procedures.

#### 9.5 Procedures for Establishing Identity / Authenticity of Lenders

It is not a requirement under POCA for local authorities to require identification from every person or organisation it deals with. However, in respect of treasury management transactions, there is a need for due diligence, and this will be effected by following the procedures below.

All loans are obtained from the PWLB, other local authorities or from authorised institutions under the Financial Services and Markets Act 2000. This register can be accessed through the FCA website on <a href="https://www.fca.gov.uk">www.fca.gov.uk</a>.

When repaying loans, the procedures in 9.6 will be followed to check the bank details of the recipient.

#### 9.6 Methodologies for Identifying Deposit Takers

In the course of its Treasury activities, the Council will only lend money to or invest with those counterparties that are on its approved lending list. These will be local authorities, the PWLB, Bank of England and authorised deposit takers under the Financial Services and Markets Act 2000. The FCA register can be accessed through their website on <a href="https://www.fca.gov.uk">www.fca.gov.uk</a>).

All transactions will be carried out by BACS or CHAPS for making deposits or repaying loans.

## TMP 10 STAFF TRAINING AND QUALIFICATIONS

This organisation recognises the importance of ensuring that all staff involved in the treasury management function are fully equipped to undertake the duties and responsibilities allocated to them. It will therefore seek to appoint individuals who are both capable and experienced and will provide training for staff to enable them to acquire and maintain an appropriate level of expertise, knowledge and skills. The responsible officer will recommend and implement the necessary arrangements, including the specification of the expertise, knowledge and skills required by each role or member of staff.

The responsible officer will ensure that Council members tasked with treasury management responsibilities, including those responsible for scrutiny, have access to training relevant to their needs and those responsibilities.

Those charged with governance recognise their individual responsibility to ensure that they have the necessary skills to complete their role effectively.

All treasury management staff should receive appropriate training relevant to the requirements of their duties at the appropriate time. The Council operates a Professional Development Review system which identifies the training requirements of individual members of staff engaged on treasury related activities.

Additionally, training may also be provided on the job, and it will be the responsibility of the Head of Service, Finance to ensure that all staff under his / her authority receive the level of training appropriate to their duties. This will also apply to those staff who from time-to-time cover for absences from the treasury management team. Detailed procedure notes are maintained.

#### 10.1 Details of Approved Training Courses

Treasury management staff and members will go on courses provided by our treasury management consultants, CIPFA, money brokers etc.

#### 10.2 Records of Training Received by Treasury Staff

The Head of Service, Finance will maintain records on all staff and the training they receive.

#### 10.3 Statement of Professional Practice (SOPP)

- 1. Where the Chief Financial Officer is a member of CIPFA, there is a professional need for the CFO to be seen to be committed to professional responsibilities through both personal compliance and by ensuring that relevant staff are appropriately trained.
- 2. Other staff involved in treasury management activities who are members of CIPFA must also comply with the SOPP.

#### **10.4 Member training records**

Records will be kept of all training in treasury management provided to members.

#### 10.5 Members charged with governance

Members charged with diligence also have a personal responsibility to ensure that they have the appropriate skills and training for their role.

## TMP 11 USE OF EXTERNAL SERVICE PROVIDERS

## 11.1 Details of Contracts with Service Providers, Including Bankers, Brokers, Consultants, Advisers

ECC will employ the services of other organisations to assist it in the field of treasury management. In particular, it will use external consultants to provide specialist advice in this ever more complex area. However, it will ensure that it fully understands what services are being provided and that they meet the needs of this organisation, especially in terms of being objective and free from conflicts of interest.

It will also ensure that the skills of the in-house treasury management team are maintained to a high enough level whereby they can provide appropriate challenge to external advice and can avoid undue reliance on such advice.

Treasury management staff and their senior management will therefore be required to allocate appropriate levels of time to using the following sources of information so that they are able to develop suitable levels of understanding to carry out their duties, especially in challenge and avoiding undue reliance.

- The quality financial press
- Market data
- · Information on government support for banks and
- The credit ratings of that government support

#### 11.1.1 Banking Services

- a) Name of supplier of service is Lloyds Bank.
- b) Regulatory status banking institution authorised to undertake banking activities by the FCA
- c) The Contract commenced 2024 and runs for 7 years with the option to extend for 3 further years.
- d) Cost of service is variable depending on schedule of tariffs and volumes

#### 11.1.2 Money-Broking Services

The Council will use money brokers for temporary borrowing and investment and long-term borrowing. It will seek to give an even spread of business amongst the approved brokers.

Name of brokers: Tradition (UK) Ltd and Martin Brokers

#### 11.1.3 Consultants'/Advisers' Services

#### **Treasury Consultancy Services**

The Council will seek to take expert advice on interest rate forecasts, annual treasury management strategy, timing for borrowing and lending, debt rescheduling, use of various borrowing and investment instruments, how to select credit worthy counterparties to put on its approved lending list etc.

- a) Name of supplier of service is MUFG Corporate Markets (formerly Link Group, Treasury solutions).
- b) Regulatory status: investment adviser authorised by the FCA

c) Contract commenced 1st January 2024 and runs for three years with an option to extend for a further two years.

## 11.1.4 Credit Rating Agency

The Council receives a credit rating service through its treasury management consultants, the costs of which is included in the consultant's annual fee.

## TMP 12 CORPORATE GOVERNANCE

#### 12.1.1 List of Documents to be Made Available for Public Inspection

- a. The Council is committed to the principle of openness and transparency in its treasury management function and in all its functions.
- b. It has adopted the CIPFA Code of Practice on Treasury Management and implemented key recommendations on developing Treasury Management Practices, formulating a Treasury Management Policy Statement and implementing the other principles of the Code.
- c. The following documents are available for public inspection: -
  - Treasury Management Strategy Statement (including the Annual Investment Strategy)
  - Prudential Indicators (including the Minimum Revenue provision policy statement)
  - Annual Treasury Review Report
  - Treasury Management monitoring reports (e.g. half yearly, quarterly)
  - Annual accounts and financial instruments disclosure notes
  - Annual budget
  - Capital Programme
  - Capital Strategy
  - Minutes of Council / Executive / committee meetings
  - Schedule of all external funds managed by the Council on behalf of others and the basis of attributing interest earned and costs of these investments.